

STATE OF MINNESOTA

IN SUPREME COURT

ADM04-8001

**ORDER ESTABLISHING DEADLINE FOR  
SUBMITTING COMMENTS ON PROPOSED  
AMENDMENTS TO THE RULES OF  
CIVIL PROCEDURE**

The Supreme Court Advisory Committee on the Rules of Civil Procedure in a report dated and filed March 19, 2007 has recommended amendments to the Rules of Civil Procedure; and

This court will consider the proposed amendments without a hearing after soliciting and reviewing comments on the proposal;

IT IS HEREBY ORDERED that any individual wishing to provide statements in support or opposition to the proposed amendments shall submit twelve copies in writing addressed to *Frederick K. Grittner, Clerk of the Appellate Courts, 25 Rev. Dr. Martin Luther King Jr. Blvd, St. Paul, Minnesota 55155*, no later than May 11, 2007. A copy of the committee's report containing the proposed amendments is annexed to this order.

Dated: March 21, 2007

BY THE COURT.

OFFICE OF  
APPELLATE COURTS

MAR 21 2007

FILED



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Russell A. Anderson  
Chief Justice

**ADM04-8001**  
**STATE OF MINNESOTA**  
**IN SUPREME COURT**

**In re:**

**Supreme Court Advisory Committee**  
**on Rules of Civil Procedure**

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**Recommendations of Minnesota Supreme Court**  
**Advisory Committee on Rules of Civil Procedure**

**Final Report**  
**March 19, 2007**

**Hon. Christopher J. Dietzen**  
**Chair**

**Hon. Helen M. Meyer**  
**Liaison Justice**

**Stephanie A. Ball, Duluth**  
**Paul A. Banker, Minneapolis**  
**Kenneth H. Bayliss, III, St. Cloud**  
**Charles A. Bird, Rochester**  
**Leo I. Brisbois, Minneapolis**  
**James P. Carey, Minneapolis**  
**Larry D. Espel, Minneapolis**  
**Hon. Shaun Floerke, Duluth**  
**Katherine S. Flom, Minneapolis**  
**Phillip Gainsley, Minneapolis**

**Hon. Mary E. Hannon, Stillwater**  
**Hon. David Higgs, Saint Paul**  
**Richard A. Lind, Minneapolis**  
**James F. Mewborn, Minneapolis**  
**Michael G. Moriarity, Anoka**  
**Hon. Bruce Peterson, Minneapolis**  
**Hon. Susan M. Robiner, Minneapolis**  
**Richard S. Slowes, Saint Paul**  
**Michael W. Unger, Minneapolis**  
**Mary R. Vasaly, Minneapolis**

**Michael B. Johnson, Saint Paul**  
**Staff Attorney**

**David F. Herr, Minneapolis**  
**Reporter**

## **ADVISORY COMMITTEE ON RULES OF CIVIL PROCEDURE**

### **Summary of Committee Recommendations**

The Court's Advisory Committee on Civil Rules of Procedure met twice during 2006 to consider developments affecting the civil rules, including recent amendments to the Federal Rules of Civil Procedure. The committee believes it is appropriate for the Court to amend a few of the rules to correct mistakes, clarify the rules, or, on the subject of electronic discovery, to modernize the rules by amending a number of the rules.

The committee's specific recommendations are briefly summarized as follows:

1. Rule 6 should be amended to clarify the rules for calculation of time.
2. The Court should adopt a new Rule 5A to require notice of challenges to constitutionality of statutes and abrogate the existing provision in Rule 24.04.
3. Rule 30.01 should be amended to correct a minor error.
4. Rule 45 should be amended in several ways to clarify its operation.
5. The discovery rules should be amended to provide for electronic discovery, generally adopting in Minnesota the amendments adopted for federal cases effective December 1, 2006.

### **Other Matters**

The committee referred directly to the Court's advisory committee on the General Rules a question relating to the timing requirements for post-trial motions because the subject is presently governed directly by Minn. Gen. R. Prac. 115.01(c).

The committee is continuing to study Rule 68 and a complex set of issues relating to offers of judgment and settlement, and the effect they have in cases

where they are used. The committee intends to report to the Court as soon as it has a workable proposal ready.

**Effective Date**

The committee believes these amendments can be adopted, after published notice, and public hearing only if the Court determines a hearing is appropriate, in time to take effect as early as July 1, 2007.

Respectfully submitted,

MINNESOTA SUPREME COURT  
ADVISORY COMMITTEE ON RULES OF  
CIVIL PROCEDURE

**Recommendation 1: Rule 6 should be amended to clarify the rules for calculation of time.**

**Introduction**

Rule 6 should be amended in three important, although hardly dramatic, ways. First, Rule 6.01 should be amended so the rule applies unambiguously to Columbus Day and also to extend its operation to other national holidays. *See Commandeur, LLC v. Hartry*, 724 N.W.2d 508 (Minn. 2006) (Court finds service rule ambiguous as to Columbus Day in view of definitions in Minn. Stat. § 645.44, and right to serve by mail which doesn't operate on Columbus Day). This rule should also be clarified as to court closings, and the committee recommends replacing the current "court is inaccessible" test with a more precise one based on the court actually being closed. Rule 6.05 is amended to remove a potential ambiguity relating to service by mail. Rule 4.05 already limits service by mail to first-class mail; the revised Rule 6.05 makes it clear that the three additional days to respond to some documents served by mail applies only when they are served by United States Mail.

**Specific Recommendation**

Rule 6.01 & .05 should be amended as follows:

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**RULE 6. TIME**

**Rule 6.01. Computation**

In computing any period of time prescribed or allowed by these rules, by the local rules of any district court, by order of court, or by any applicable statute, the day of the act, event, or default from which the designated period of time begins to run shall not be included. The last day of the period so computed shall be included, unless it is a Saturday, a Sunday, or a legal holiday, or, when the act

8 to be done is the filing of a paper in court, a day on which weather or other  
9 conditions ~~have made~~ result in the closing of the office of the court administrator  
10 of the court where the action is pending inaccessible, in which event the period  
11 runs until the end of the next day which is not one of the aforementioned days.  
12 When the period of time prescribed or allowed is less than 7 days, intermediate  
13 Saturdays, Sundays, and legal holidays shall be excluded in the computation.

14 As used in this rule and in Rule 77(c), "legal holiday" includes any holiday  
15 ~~defined or designated by statute in Minn. Stat. § 645.44, subd. 5, as a holiday for~~  
16 the state or any state-wide branch of government and any day that the United  
17 States Mail does not operate.

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21 **Rule 6.05. Additional Time After Service by Mail or Service Late In Day**

22 Whenever a party has the right or is required to do some act or take some  
23 proceedings within a prescribed period after the service of a notice or other paper  
24 upon the party, and the notice or paper is served upon the party by United States  
25 Mmail, three days shall be added to the prescribed period. If service is made by  
26 any means other than United States Mmail and accomplished after 5:00 p.m. local  
27 time on the day of service, one additional day shall be added to the prescribed  
28 period.

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30 **Advisory Committee Comment—2007 Amendment**

31 Rule 6.01 is amended to remove potential ambiguity in the existing rule  
32 The rule is ambiguous because of the odd definition of "holiday" in MINN.  
33 STAT. § 645.44, subd 5, and its ambiguity over how Columbus Day is treated,  
34 Additionally, because the rules explicitly provide for service by mail, the court  
35 recognized that a "mail holiday" should be a "legal holiday" for the purpose of  
36 this rule.

37 The rule excuses filing on the last day of a time period if the court  
38 administrator's office is inaccessible. The amended rule replaces an indefinite  
39 concept of the court administrator's office being "inaccessible" with a more  
40 definite formulation: the office of the administrator of the court where the  
41 action is pending must actually be closed.

42 Rule 6.05 is amended to make the rule definite as to what forms of  
43 service qualify as "service by mail." The rule as amended explicitly allows

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three additional days only for service by United States Mail; the use of any other delivery or courier service does not constitute "United States Mail," and therefore does not qualify for additional time. This rule is now consistent with Minn. R. Civ. P. 5.05, which specifies "first-class mail" as the means for service by mail.

**Recommendation 2:        The Court should adopt a new Rule 5A to require notice of challenges to constitutionality of statutes and abrogate the existing provision in Rule 24.04.**

### **Introduction**

The Minnesota rules now provide for notice to the Minnesota Attorney General of actions in which the constitutionality of a state law is challenged. *See* Minn. R. Civ. P. 24.04. In 2006 the federal rules were amended to create a new Rule 5.1, which places the notice requirement into the sequence of rules dealing with threshold requirements in actions, such as service, pleading and similar steps.

The committee believes this location is a better one, as litigants often overlook the requirement of the existing rule, and the proposed amendment may serve to make that omission less likely. *See, e.g., Weston v. McWilliams & Associates, Inc.*, 716 N.W.2d 634, 640-41 (Minn. 2006) (Court reviewed issue relating to constitutionality of statute despite fact notice not given to the Attorney General as required by Minn. R. Civ. P. 24.04). The committee also believes the federal rule is a better formulation of the rule because it requires notice to the U.S. Attorney General for challenges to federal statutes. The new federal rule includes a duplicative requirement that the judge give notice as well (denominated as “certification” in the rule), sets a deadline to intervene, and also states that failure to give the required notice cannot result in a forfeiture of the litigant’s right to litigate the constitutional challenge. The committee also believes that existing Rule 24 deals adequately with the process for intervention and that trial court discretion, guided by the decisions of this Court, adequately determines what consequences should fairly flow from failing to give the notice required by the rule.



## Specific Recommendation

1. A new Rule 5A should be adopted as follows:

### RULE 5A NOTICE OF CONSTITUTIONAL CHALLENGE TO A STATUTE

A party that files a pleading, written motion, or other paper drawing into question the constitutionality of a federal or state statute must promptly:

(1) file a notice of constitutional question stating the question and identifying the paper that raises it, if:

(A) a federal statute is questioned and neither the United States nor any of its agencies, officers, or employees is a party in an official capacity, or

(B) a state statute is questioned and neither the state nor any of its agencies, officers, or employees is a party in an official capacity, and

(2) serve the notice and paper on the Attorney General of the United States if a federal statute is challenged, or on the Minnesota Attorney General if a state statute is challenged, by United States Mail to afford the Attorney General an opportunity to intervene.

#### Advisory Committee Comment—2007 Amendment

Rule 5A is a new rule, though it addresses subject matter covered by Minn. R. Civ. P. 24.04 prior to the adoption of this rule. The rule imposes an express requirement for notice to the appropriate Attorney General—the Minnesota Attorney General for challenges to Minnesota statutes and the Attorney General of the United States for challenges to federal statutes. The rule requires the giving of notice, and the purpose of the notice is to permit the Attorney General receiving it to decide whether to intervene in the action. The rule does not require any action by the Attorney General and in many instances intervention will not be sought until the litigation reaches the appellate courts. The federal rule requires service on the appropriate attorney general by certified or registered mail. The committee believes that service of this notice by U.S. Mail is sufficient for this purpose.

As part of this change, Minn. R. Civ. P. 24.04 is abrogated as it duplicates this rule's mechanism.

2. Rule 24 should be amended to repeal Rule 24.04:

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**RULE 24. INTERVENTION**

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**~~Rule 24.04. Notice to Attorney General~~**

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~~When the constitutionality of an act of the legislature is drawn in question~~

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~~in any action to which the state or an officer, agency or employee of the state is~~

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~~not a party, the party asserting the unconstitutionality of the act shall notify the~~

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~~attorney general thereof within such time as to afford the attorney general an~~

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~~opportunity to intervene.~~

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**Advisory Committee Comment—2007 Amendment**

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Rule 24.04 is deleted because the subject matter is now addressed by new

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Rule 5A.

**Recommendation 3: Rule 30.01 should be amended to correct a minor error.**

**Introduction**

Former Rule 30.02(b) was removed from the rules as part of amendments adopted in 1996. A vestigial reference to that rule and its notice procedure remains in Rule 30.01, however, and should now be removed. The former notice procedure is no longer a part of Minnesota practice.

**Specific Recommendation**

Rule 30.01 should be amended as follows:

94 **Rule 30.01. When Depositions May Be Taken**

95 After service of the summons, any party may take the testimony of any  
96 person, including a party, by deposition upon oral examination. Leave of court,  
97 granted with or without notice, must be obtained only if the plaintiff seeks to take  
98 a deposition prior to the expiration of 30 days after service of the summons and  
99 complaint upon any defendant or service made pursuant to Rule 4.04, except that  
100 leave is not required ~~(1) if a defendant has served a notice of taking deposition or~~  
101 ~~otherwise sought discovery, or (2) if special notice is given as provided in Rule~~  
102 ~~30.02(b).~~ The attendance of witnesses may be compelled by subpoena as provided  
103 in Rule 45.

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**Advisory Committee Comment—2007 Amendment**

Rule 30.01 is amended only to delete a reference to a notice procedure in former Rule 30.02(b), which was abrogated in 1996. The amendment merely conforms the rule to the current procedure

**Recommendation 4: Rule 45 should be amended in several ways to clarify its operation.**

### **Introduction**

Rule 45 was amended extensively in 2005, effective January 1, 2006. The former rule created a procedure for issuance of a subpoena from the Minnesota courts for actions pending in other jurisdictions. *See* former Rule 45.04, abrogated effective January 1, 2006. The committee believes it is appropriate to reinstate a provision in the rules permitting use of a subpoena in Minnesota to compel discovery in an action pending in another jurisdiction. Proposed Rule 45.01(d) creates an express mechanism for issuance of subpoenas in Minnesota for discovery in cases pending in other jurisdictions. The procedure is consistent with the practice generally followed now.

Rule 45.01(e) is a new rule intended to make prominent the requirement of Rule 45.02(a), limiting the use of subpoenas to discovery where prior notice has been provided to all parties in the action. The existing provision has been obscure enough that lawyers have occasionally misunderstood this important requirement of notice.

Rule 45.02 provides for compensation of non-parties who receive subpoenas in civil cases, and requires the discovering party to arrange for that compensation not later than the time the witness is required to appear. Because the rule was not amended to set a deadline for situations now allowed by Rule 45.03(b) where the production of documents can be required without producing a witness, no explicit deadline exists for arranging for compensation in that situation. The committee believes Rule 45.02 should be clarified to make the deadline “prior to the time of commanded production,” essentially the same as for the appearance to testify where that is required.

**Specific Recommendation**

Rules 45.01 and .02 should be amended as follows:

**RULE 45. SUBPOENA**

**Rule 45.01. Form; Issuance**

**(a) Form.**

Every subpoena shall

(1) state the name of the court from which it is issued; and

(2) state the title of the action, the name of the court in which it is pending, and its court file number, if one has been assigned; and

(3) command each person to whom it is directed to attend and give testimony or to produce and permit inspection and copying of designated books, documents or tangible things in the possession, custody or control of that person, or to permit inspection of premises, at a time and place therein specified; and

(4) contain a notice to the person to whom it is directed advising that person of the right to reimbursement for certain expenses pursuant to Rule 45.03(d), and the right to have the amount of those expenses determined prior to compliance with the subpoena.

A command to produce evidence or to permit inspection may be joined with a command to appear at trial or hearing or at deposition, or may be issued separately.

**(b) Subpoenas Issued In Name of Court.** A subpoena commanding attendance at a trial or hearing, for attendance at a deposition, or for production or inspection shall be issued in the name of the court where the action is pending.

**(c) Issuance by Court or by Attorney.** The court administrator shall issue a subpoena, signed but otherwise in blank, to a party requesting it, who shall complete it before service. An attorney as an officer of the court may also issue and sign a subpoena on behalf of the court where the action is pending.

135           **(d) Subpoena for Taking Deposition, Action Pending in Foreign**  
136 **Jurisdiction.** A subpoena for attendance at a deposition to be taken in Minnesota  
137 for an action pending in a foreign jurisdiction may be issued by the court  
138 administrator or by an attorney admitted to practice in Minnesota in the name of  
139 the court for the county in which the deposition will be taken, provided that the  
140 deposition is allowed and has been properly noticed under the law of the  
141 jurisdiction in which the action is pending. The subpoena may command the  
142 person to whom it is directed to produce and permit inspection and copying of  
143 designated books, papers, documents, or tangible things that constitute or contain  
144 matters within the scope of the examination permitted by the law of the  
145 jurisdiction in which the action is pending, but in that event, the subpoena will be  
146 subject to the provisions of Rules 26.03 and 45.03(b)(2).

147           **(e) Notice to Parties.** Any use of a subpoena, other than to compel  
148 attendance at a trial, without prior notice to all parties to the action, is improper  
149 and may subject the party or attorney issuing it, or on whose behalf it was issued,  
150 to sanctions.

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152 **Rule 45.02. Service**

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156           **(d) Compensation of Subpoenaed Person.** The party serving the  
157 subpoena shall make arrangements for reasonable compensation as required under  
158 Rule 45.03(d) prior to the time of commanded production or the taking of such  
159 testimony. If such reasonable arrangements are not made, the person subpoenaed  
160 may proceed under Rule 45.03(c) or 45.03(b)(2). The party serving the subpoena  
161 may, if objection has been made, move upon notice to the deponent and all parties  
162 for an order directing the amount of such compensation at any time before the

163 taking of the deposition. Any amounts paid shall be subject to the provisions of  
164 Rule 54.04.

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166 **Advisory Committee Comment—2007 Amendment**

167 Rule 45.01 is amended to add a process, in Rule 45.01(d), for issuance of  
168 a subpoena to compel attendance in Minnesota at a deposition in an action  
169 pending in another jurisdiction. The procedure in this section essentially  
170 follows that contained in former Rule 45.04(a), which was abrogated in 2005.

171 Rule 45.01(e) is a new rule intended to clarify the existing rule because  
172 of continuing confusion over the need to provide notice to all parties before  
173 issuance of a subpoena for pretrial discovery. Existing Rule 45.02(a) explicitly  
174 requires notice, but that provision has been overlooked in a number of instances  
175 reported to the advisory committee. Accordingly, Rule 45.01(e) is included to  
176 make the requirement of notice more prominent and to make it clearly apply to  
177 every use of a subpoena prior to trial. The rule does not specify the form of  
178 notice required, but it would normally be accomplished by providing either a  
179 copy of the subpoena at the time it is served on the non-party or by  
180 unambiguous notice in some other way that a non-party is being subpoenaed.

181 Rule 45.02(d) is amended to establish an explicit deadline for making  
182 arrangements for compensation by a party receiving a subpoena that requires  
183 only the production of documents without a deposition. By adding the words  
184 “commanded production or” to the first sentence, the rule applies explicitly to  
185 this situation, and establishes the same deadline as for a deposition.

**Recommendation 5:        The discovery rules should be amended to provide for electronic discovery, generally adopting in Minnesota the amendments adopted for federal cases effective December 1, 2006.**

### **Introduction**

Electronic discovery has become ubiquitous, and is involved in a wide variety of civil cases. Although the existing rules allow for discovery of information in electronic form as “documents,” (and courts would recognize that term to include electronic records in most cases), the rules do not provide any guidance on the special needs of electronic discovery. Litigants and courts have become increasingly aware of issues relating to electronic discovery, and the existing rules are notably deficient in providing for it. That is not to say the courts cannot deal with electronic discovery under the existing rules—the power undoubtedly exists to do so. The recommended rules provide trial courts with guidance and “default rules” for determining some of the basic issues that frequently arise in dealing with electronic discovery.

The federal rules were amended in 2006, effective December 1, 2006. The most important of these amendments encompass a group of changes to the discovery rules to provide for electronic discovery. Specifically, the federal counterparts to Rules 16, 26, 33, 34, 37, and 45 were each amended in 2006. The federal rule amendments are described in greater detail in Wayne S. Moskowitz, *Electronic Discovery under the New Federal Rules*, 63 BENCH & BAR OF MINN., Dec. 2006, at 14.

The committee strongly recommends adoption of these rules. A significant minority of the committee has concerns about the “safe harbor” provision comprising new Rule 37.05. These members’ concerns include the view that a special rule on spoliation of evidence is not needed for electronic evidence and that this rule might provide too much shelter for failing to act to preserve



evidence. The majority view is that the rule is a measured, limited “safe harbor,” applying only to limit sanctions under the rules and to conduct that is both in good faith and pursuant to the routine operation of an electronic system. The majority also sees some value in having the rules adopted as a group, and in having the language follow the federal rules.

**Specific Recommendation**

Rules 16, 26, 30, 33, 34, 37, and 45 (as a single group) should be amended as follows:

**RULE 16. PRETRIAL CONFERENCES; SCHEDULING;  
MANAGEMENT**

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**Rule 16.02. Scheduling and Planning**

The court may, and upon written request of any party with notice to all parties, shall, after consulting with the attorneys for the parties and any unrepresented parties, by a scheduling conference, telephone, mail, or other suitable means, enter a scheduling order that limits the time

- (a) to join other parties and to amend the pleadings;
- (b) to file and hear motions; and
- (c) to complete discovery.

The scheduling order also may include

- (d) provisions for disclosure or discovery of electronically stored information;
- (e) any agreements the parties reach for asserting claims of privilege or of protection as trial-preparation materials after production;

204 (df) the date or dates for conferences before trial, a final pretrial  
205 conference, and trial; and

206 (eg) any other matters appropriate in the circumstances of the case.

207 A schedule shall not be modified except by leave of court upon a showing  
208 of good cause.

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212 Advisory Committee Comment—2007 Amendment

213 Rule 16 is amended to allow the court to include provision for discovery  
214 of electronically stored information. Although this discovery may not require  
215 special attention in a pretrial order, in many cases it may be helpful to address  
216 this subject separately. The rule also permits the pretrial order to memorialize  
217 the court's approval of agreements relating to claims of privilege. The rule  
218 specifically contemplates that parties may desire to permit documents to be  
219 reviewed or sampled, in order to permit the requesting parties to assess the  
220 reasonable need for further production without prejudice to any privilege  
221 claims

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223 **RULE 26. GENERAL PROVISIONS**  
224 **GOVERNING DISCOVERY**

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228 **Rule 26.02. Discovery, Scope and Limits**

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232 **(b) Limitations.**

233 **(1)** The court may establish or alter the limits on the number of depositions  
234 and interrogatories and may also limit the length of depositions under Rule 30 and  
235 the number of requests under Rule 36. ~~The frequency or extent of use of the~~  
236 ~~discovery methods otherwise permitted under these rules shall be limited by the~~

237 ~~court if it determines that: (i) the discovery sought is unreasonably cumulative or~~  
238 ~~duplicative, or is obtainable from some other source that is more convenient, less~~  
239 ~~burdensome, or less expensive; (ii) the party seeking discovery has had ample~~  
240 ~~opportunity by discovery in the action to obtain the information sought; or (iii) the~~  
241 ~~burden or expense of the proposed discovery outweighs its likely benefit, taking~~  
242 ~~into account the needs of the case, the amount in controversy, the parties'~~  
243 ~~resources, the importance of the issues at stake in the litigation, and the~~  
244 ~~importance of the proposed discovery in resolving the issues. The court may act~~  
245 ~~upon its own initiative after reasonable notice or pursuant to a motion under Rule~~  
246 ~~26.03.~~

247 The court may act upon its own initiative after reasonable notice or  
248 pursuant to a Rule 26.03 motion.

249 (2) A party need not provide discovery of electronically stored information  
250 from sources that the party identifies as not reasonably accessible because of  
251 undue burden or cost. On motion to compel discovery or for a protective order,  
252 the party from whom discovery is sought must show that the information is not  
253 reasonably accessible because of undue burden or cost. If that showing is made,  
254 the court may nonetheless order discovery from such sources if the requesting  
255 party shows good cause, considering the limitations of Rule 26.02(b)(3). The  
256 court may specify conditions for the discovery.

257 (3) The frequency or extent of use of the discovery methods otherwise  
258 permitted under these rules shall be limited by the court if it determines that: (i)  
259 the discovery sought is unreasonably cumulative or duplicative, or is obtainable  
260 from some other source that is more convenient, less burdensome, or less  
261 expensive; (ii) the party seeking discovery has had ample opportunity by  
262 discovery in the action to obtain the information sought; or (iii) the burden or  
263 expense of the proposed discovery outweighs its likely benefit, taking into account  
264 the needs of the case, the amount in controversy, the parties' resources, the  
265 importance of the issues at stake in the litigation, and the importance of the

266 proposed discovery in resolving the issues. The court may act upon its own  
267 initiative after reasonable notice or pursuant to a motion under Rule 26.03.

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271 **(e) Claims of Privilege or Protection of Trial Preparation Materials.**

272 **(1) Information Withheld.** When a party withholds information  
273 otherwise discoverable under these rules by claiming that it is privileged or subject  
274 to protection as trial preparation material, the party shall make the claim expressly  
275 and shall describe the nature of the documents, communications, or things not  
276 produced or disclosed in a manner that, without revealing information itself  
277 privileged or protected, will enable other parties to assess the applicability of the  
278 privilege or protection.

279 **(2) Information Produced.** If information is produced in discovery that is  
280 subject to a claim of privilege or of protection as trial-preparation material, the  
281 party making the claim may notify any party that received the information of the  
282 claim and the basis for it. After being notified, a party must promptly return,  
283 sequester, or destroy the specified information and any copies it has and may not  
284 use or disclose the information until the claim is resolved. A receiving party may  
285 promptly present the information to the court under seal for a determination of the  
286 claim. If the receiving party disclosed the information before being notified, it  
287 must take reasonable steps to retrieve it. The producing party must preserve the  
288 information until the claim is resolved.

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292 **Advisory Committee Comment—2007 Amendment**

293 Rule 26.02(b)(2) is a new provision that establishes a two-tier standard  
294 for discovery of electronically stored information. The rule makes information  
295 that is not “readily accessible because of undue burden or cost” not normally  
296 discoverable. This rule is identical to its federal counterpart, adopted in 2006.  
297 The rule requires that it be identified in response to an appropriate request, but

298 if it is identified as “not reasonably accessible,” it need not be produced in the  
299 absence of further order. It is not strictly exempt from discovery, as the court  
300 may, upon motion that “shows good cause,” order disclosure of the  
301 information. The rule explicitly authorizes the court to impose conditions on  
302 any order for disclosure of this information, and conditions that either ease the  
303 undue burden or minimize the total cost or cost borne by the producing party  
304 would be appropriate.

305 Rule 26.02(e)(2) is a new provision that creates a uniform procedure for  
306 dealing with assertions of privilege that are made following production of  
307 information in discovery. The rule creates a mandatory obligation to return,  
308 sequester, or destroy information that is produced in discovery if the producing  
309 party asserts that it is subject to a privilege or work-product protection. The  
310 information cannot be used for any purpose until the privilege claim is  
311 resolved. The rule provides a mechanism for the receiving party to have the  
312 validity of the privilege claim resolved by the court. The rule does create any  
313 presumption or have any impact on the validity of the claim of privilege, nor  
314 does it excuse the inadvertent or regretted production. If the court determines  
315 that that production waived an otherwise valid privilege, then the information  
316 should be ordered for production or release from sequestration of the  
317 information.

318  
319 **Rule 26.06. Discovery Conference**

320 At any time after service of the summons, the court may direct the attorneys  
321 for the parties to appear before it for a conference on the subject of discovery. The  
322 court shall do so upon motion by the attorney for any party if the motion includes:

323 (a) A statement of the issues as they then appear;

324 (b) A proposed plan and schedule of discovery;

325 (c) Any issues relating to disclosure or discovery of electronically stored  
326 information, including the form or forms in which it should be produced;

327 (d) Any issues relating to claims of privilege or of protection as trial-  
328 preparation material, including—if the parties agree on a procedure to assert such  
329 claims after production—whether to ask the court to include their agreement in an  
330 order.

331 (ee) Any limitations proposed to be placed on discovery;

332 (ef) Any other proposed orders with respect to discovery; and

333 (eg) A statement showing that the attorney making the motion has made a  
334 reasonable effort to reach agreement with opposing attorneys on the matter set  
335 forth in the motion. All parties and attorneys are under a duty to participate in  
336 good faith in the framing of any proposed discovery plan.

337 Notice of the motion shall be served on all parties. Objections or additions  
338 to matters set forth in the motion shall be served not later than 10 days after the  
339 service of the motion.

340 Following the discovery conference, the court shall enter an order  
341 tentatively identifying the issues for discovery purposes, establishing a plan and  
342 schedule for discovery, setting limitations on discovery, if any, and determining  
343 such other matters, including the allocation of expenses, as are necessary for the  
344 proper management of discovery in the action. An order may be altered or  
345 amended whenever justice so requires.

346 Subject to the right of a party who properly moves for a discovery  
347 conference to prompt convening of the conference, the court may combine the  
348 discovery conference with a pretrial conference authorized by Rule 16.

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350 \* \* \*

351

352 **Advisory Committee Comment—2007 Amendment**  
353 Rule 26.06 is amended to add to the required provisions in a motion for a  
354 discovery conference. These changes require the party seeking a discovery  
355 conference to address electronic discovery issues, but do not dictate any  
356 particular resolution or conference agenda for them. Many cases will not  
357 involve electronic discovery issues, and there is no need to give substantial  
358 attention to them in a request for a conference under this rule.

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360 \* \* \*

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362 **RULE 33. INTERROGATORIES TO PARTIES**

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364 \* \* \*

365

366 **Rule 33.03. Option to Produce Business Records**

367 Where the answer to an interrogatory may be derived or ascertained from  
368 the business records, including electronically stored information, of the party upon

369 whom the interrogatory has been served or from an examination, audit, or  
370 inspection of such business records, including a compilation, abstract, or summary  
371 thereof, and the burden of deriving or ascertaining the answer is substantially the  
372 same for the party serving the interrogatory as for the party served, it is a sufficient  
373 answer to such interrogatory to specify the records from which the answer may be  
374 derived or ascertained and to afford to the party serving the interrogatory  
375 reasonable opportunity to examine, audit, or inspect such records and to make  
376 copies, compilations, abstracts, or summaries. A specification shall be in  
377 sufficient detail as to permit the interrogating party to locate and to identify, as  
378 readily as can the party served, the records from which the answer may be  
379 ascertained.

380

381 \* \* \*

382

383 **Advisory Committee Comment—2007 Amendment**

384 The amendment to Rule 33.03 in 2007 is simple but important. The  
385 existing rule allows a party to respond to an interrogatory by directing the  
386 requesting party to discover the information from designated documents. The  
387 amended rule does not change this procedure, but simply allows the responding  
388 party to designate electronic records from which the requested information can  
389 be obtained.

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**RULE 34. PRODUCTION OF DOCUMENTS,  
ELECTRONICALLY STORED INFORMATION,  
AND THINGS AND ENTRY UPON LAND FOR  
INSPECTION AND OTHER PURPOSES**

396 **Rule 34.01. Scope**

397 Any party may serve on any other party a request (1) to produce and permit  
398 the party making the request, or someone acting on the requesting party's behalf,  
399 to inspect and copy, test, or sample any designated documents or electronically  
400 stored information—(including writings, drawings, graphs, charts, photographs,  
401 sound recordings, images, phono records, and other data or data, compilations

402 stored in any medium from which information can be obtained—, translated, if  
403 necessary, by the respondent through detection devices into reasonably usable  
404 form), or to inspect and copy, test, or sample any designated tangible things which  
405 constitute or contain matters within the scope of Rule 26.02 and which are in the  
406 possession, custody or control of the party upon whom the request is served, or (2)  
407 to permit entry upon designated land or other property in the possession or control  
408 of the party upon whom the request is served for the purpose of inspection and  
409 measuring, surveying, photographing, testing, or sampling the property or any  
410 designated object or operation thereon, within the scope of Rule 26.02.

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412 \* \* \*

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414

**Advisory Committee Comment—2007 Amendment**

415

Rule 34.01 is amended to make two changes. First, the rule explicitly  
416 applies to “electronically stored information” (“ESI”) as well as other forms. A  
417 more important change is to add provisions allowing the discovering party to  
418 require production of information for the purposes of testing or sampling.  
419 Testing and sampling are important tools in managing discovery, particularly  
420 discovery of ESI. Testing and sampling allow a party to inspect a small subset  
421 of requested information to determine whether it is worth conducting additional  
422 or broader discovery. These tools may be useful to the court in determining  
423 whether to allow additional discovery or discovery of information that is not  
424 reasonably accessible, as defined in Rule 26.02(b)(2).

425

426 **Rule 34.02. Procedure**

427 The request may, without leave of court, be served upon any party with or  
428 after service of the summons and complaint. The request shall set forth the items  
429 to be inspected either by individual item or by category, and describe each item  
430 and category with reasonable particularity. The request shall specify a reasonable  
431 time, place, and manner of making the inspection and performing the related acts.

432 The request may specify the form or forms in which electronically stored  
433 information is to be produced.

434

435 The party upon whom the request is served shall serve a written response  
within 30 days after the service of the request, except that a defendant may serve a



436 response within 45 days after service of the summons and complaint upon that  
437 defendant. The court may allow a shorter or longer time. The response shall state,  
438 with respect to each item or category, that inspection and related activities will be  
439 permitted as requested, unless the request is objected to, including an objection to  
440 the requested form or forms for producing electronically stored information,  
441 stating in which event the reasons for objection, shall be stated. If objection is  
442 made to part of an item or category, that part shall be specified and inspection  
443 permitted of the remaining parts. If objection is made to the requested form or  
444 forms for producing electronically stored information—or if no form was specified  
445 in the request—the responding party must state the form or forms it intends to use.  
446 The party submitting the request may move for an order pursuant to Rule 37 with  
447 respect to any objection to or other failure to respond to the request or any part  
448 thereof, or any failure to permit inspection as requested.

449 Unless the parties otherwise agree, or the court otherwise orders:

450 (a) A party who produces documents for inspection shall produce them as  
451 they are kept in the usual course of business at the time of the request or, at the  
452 option of the producing party, shall organize them to correspond with the  
453 categories in the request.

454 (b) If a request does not specify the form or forms for producing  
455 electronically stored information, a responding party must produce the  
456 information in a form or forms in which it is ordinarily maintained or in a form or  
457 forms that are reasonably usable; and

458 (c) A party need not produce the same electronically stored information in  
459 more than one form.

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**Advisory Committee Comment—2007 Amendment**  
Rule 34.02 is amended to establish presumptive rules for the procedural  
aspects of discovery of electronically stored information. These include allowing  
the party seeking discovery to specify the form or medium for response,

467  
468  
469

providing a default rule that applies if the request does not specify a form, and making it clear that a party does not need to produce information in more than one form.

470

471           **RULE 37. FAILURE TO MAKE DISCOVERY OR COOPERATE**  
472                                   **IN DISCOVERY: SANCTIONS**

473

474       \* \* \*

475

476       **Rule 37.05. Electronically Stored Information**

477           Absent exceptional circumstances, a court may not impose sanctions under  
478 these rules on a party for failing to provide electronically stored information lost  
479 as a result of the routine, good-faith operation of an electronic information system.

480

481       \* \* \*

482

483                                   **Advisory Committee Comment—2007 Amendment**

484           Rule 37.05 is a new rule; it is identical to Fed. R. Civ. P. 37(f), adopted in  
485 2006. It provides some protection against the automatic imposition of  
486 sanctions that might otherwise be required under the rules. This rule applies  
487 only to discovery of electronically stored information, and prevents the  
488 imposition of sanctions for spoliation of evidence where the loss of information  
489 arises from the routine operation of a computer system. The good-faith part of  
490 this test is important, and is not met if a party fails to take appropriate steps to  
491 preserve data once a duty to preserve arises.

492

493

494                                   **RULE 45. SUBPOENA**

495                                   **Reporter’s Note: This version of Rule 45 does**  
496 **not include the changes recommended in**  
497 **Recommendation 4 above. If both**  
498 **Recommendation 4 and this**  
499 **Recommendation 5 are adopted, the**  
500 **amendments should be merged into a single**  
501 **rule and Advisory Committee Comment.**

502

503 **Rule 45.01. For Attendance of Witnesses; Form; Issuance**

504 **(a) Form.**

505 Every subpoena shall

506 (1) state the name of the court from which it is issued; and

507 (2) state the title of the action, the name of the court in which it is pending,  
508 and its court file number, if one has been assigned; and

509 (3) command each person to whom it is directed to attend and give  
510 testimony or to produce and permit inspection, ~~and copying, testing, or sampling~~  
511 of designated books, documents, electronically stored information, or tangible  
512 things in the possession, custody or control of that person, or to permit inspection  
513 of premises, at a time and place therein specified; and

514 (4) contain a notice to the person to whom it is directed advising that  
515 person of the right to reimbursement for certain expenses pursuant to Rule  
516 45.03(d), and the right to have the amount of those expenses determined prior to  
517 compliance with the subpoena.

518 A command to produce evidence or to permit inspection, copying, testing,  
519 or sampling may be joined with a command to appear at trial or hearing or at  
520 deposition, or may be issued separately. A subpoena may specify the form or  
521 forms in which electronically stored information is to be produced.

522 **(b) Subpoenas Issued in Name of Court.** A subpoena commanding  
523 attendance at a trial or hearing, for attendance at a deposition, or for production, or  
524 inspection, copying, testing, or sampling shall be issued in the name of the court  
525 where the action is pending.

526 **(c) Issuance by Court or by Attorney.** The court administrator shall  
527 issue a subpoena, signed but otherwise in blank, to a party requesting it, who shall  
528 complete it before service. An attorney as officer of the court may also issue and  
529 sign a subpoena on behalf of the court where the action is pending.

530

Reporter's Note: Rule 45.01(d) is not currently in effect: it is recommended for adoption in Recommendation 4, above, as an entirely new rule. The redlining below shows only the additional language recommended as part of these electronic discovery amendments.

**(d) Subpoena for Taking Deposition, Action Pending in Foreign**

**Jurisdiction.** A subpoena for attendance at a deposition to be taken in Minnesota for an action pending in a foreign jurisdiction may be issued by the court administrator or by an attorney admitted to practice in Minnesota in the name of the court for the county in which the deposition will be taken, provided that the deposition is allowed and has been properly noticed under the law of the jurisdiction in which the action is pending. The subpoena may command the person to whom it is directed to produce and permit inspection and copying of designated books, papers, documents, electronically stored information, or tangible things that constitute or contain matters within the scope of the examination permitted by the law of the jurisdiction in which the action is pending, but in that event, the subpoena will be subject to the provisions of Rules 26.03 and 45.03(b)(2).

**Rule 45.02. Service**

**(a) Who May Serve and Method of Service.** A subpoena may be served by any person who is not a party and is not less than 18 years of age. Service of a subpoena upon a person named therein shall be made by delivering a copy thereof to such person or by leaving a copy at the person's usual place of abode with some person of suitable age and discretion then residing therein and, if the person's attendance is commanded, by tendering to that person the fees for one day's attendance and the mileage allowed by law. When the subpoena is issued on behalf of the state of Minnesota or an officer or agency thereof, fees and mileage need not be tendered. Prior notice of any commanded production of documents

563 and things or inspection of premises, copying, testing, or sampling before trial  
564 shall be served on each party in the manner prescribed by Rule 5.02.

565

566 \* \* \*

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568 **Rule 45.03. Protection of Persons Subject to Subpoenas**

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572 **(b) Subpoena for Document Production Without Deposition.**

573 (1) A person commanded to produce and permit inspection, ~~and copying,~~  
574 testing, or sampling of designated electronically stored information, books, papers,  
575 documents, or tangible things, or inspection of premises need not appear in person  
576 at the place of production or inspection unless commanded to appear for  
577 deposition, hearing, or trial.

578 (2) Subject to Rule 45.04(b), a person commanded to produce and permit  
579 inspection, ~~and copying, testing, or sampling~~ may, within 14 days after service of  
580 the subpoena or before the time specified for compliance if such time is less than  
581 14 days after service, serve upon the party or attorney designated in the subpoena  
582 written objection to ~~inspection or copying of producing~~ any or all of the  
583 designated materials or inspection of the premises ~~—or to producing electronically~~  
584 stored information in the form or forms requested. If objection is made, the party  
585 serving the subpoena shall not be entitled to inspect, ~~and copy, test, or sample the~~  
586 materials or inspect the premises except pursuant to an order of the court by which  
587 the subpoena was issued. If objection has been made, the party serving the  
588 subpoena may, upon notice to the person commanded to produce, move at any  
589 time for an order to compel the production, inspection, copying, testing, or  
590 sampling. Such an order to compel production shall protect any person who is not

591 a party or an officer of a party from significant expense resulting from the  
592 inspection, and copying, testing, or sampling commanded.

593

594 \* \* \*

595

596 **Rule 45.04. Duties In Responding To Subpoena**

597 (a) **(1) Form of Production.** A person responding to a subpoena to  
598 produce documents shall produce them as they are kept in the usual course of  
599 business or shall organize and label them to correspond with the categories in the  
600 demand.

601 **(2) Form Not Specified.** If a subpoena does not specify the form or forms  
602 for producing electronically stored information, a person responding to a subpoena  
603 must produce the information in a form or forms in which the person ordinarily  
604 maintains it or in a form or forms that are reasonably usable.

605 **(3) No Duty to Produce in More Than One Form.** A person responding  
606 to a subpoena need not produce the same electronically stored information in more  
607 than one form.

608 **(4) Electronically Stored Information That Is Not Reasonably**  
609 **Accessible.** A person responding to a subpoena need not provide discovery of  
610 electronically stored information from sources that the person identifies as not  
611 reasonably accessible because of undue burden or cost. On motion to compel  
612 discovery or to quash, the person from whom discovery is sought must show that  
613 the information sought is not reasonably accessible because of undue burden or  
614 cost. If that showing is made, the court may nonetheless order discovery from  
615 such sources if the requesting party shows good cause, considering the limitations  
616 of Rule 26.02(b)(3). The court may specify conditions for the discovery.

617 **(b) (1) Claims of Privilege.** When information subject to a subpoena is  
618 withheld on a claim that it is privileged or subject to protection as trial-preparation  
619 materials, the claim shall be made expressly and shall be supported by a

620 description of the nature of the documents, communications, or things not  
621 produced that is sufficient to enable the demanding party to contest the claim.

622 **(2) Privilege Claims Asserted After Production.** If information is  
623 produced in response to a subpoena that is subject to a claim of privilege or of  
624 protection as trial-preparation material, the person making the claim may notify  
625 any party that received the information of the claim and the basis for it. After  
626 being notified, a party must promptly return, sequester, or destroy the specified  
627 information and any copies it has and may not use or disclose the information until  
628 the claim is resolved. A receiving party may promptly present the information to  
629 the court under seal for a determination of the claim. If the receiving party  
630 disclosed the information before being notified, it must take reasonable steps to  
631 retrieve it. The person who produced the information must preserve the  
632 information until the claim is resolved.

633

634 \* \* \*

635

636 **Advisory Committee Comment—2007 Amendment**

637 Rule 45 is amended to include provisions for use of subpoenas to obtain  
638 discovery of electronically stored information. These amendments relate to the  
639 discovery of electronically stored information, and generally just incorporate  
640 into Rule 45 for subpoena practice the procedures of Rules 26, 30, 33, 34, and  
641 37 for discovery from parties.

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